# **Educational Choice**

Don Closson surveys the state of educational choice in America. Even though educational spending is the largest category in every state's budget, money is not our primary concern. It is the well being of our children.

What does the idea of educational choice have to do with a Christian worldview? Quite a lot, actually. As Christians we are called to be concerned about justice, about the poor, about the weakest individuals in our society. We also have an interest in having a population educated well enough to read and understand the Bible. It is about "loving our neighbors as ourselves" and "doing unto the least of these" in the society around us.

I must admit that during my twelve years of teaching and administrating in public schools educational choice wasn't a burning issue. I admit that personal interest convinced me to become a supporter. Vouchers made sense as I experienced the



difficulty of paying taxes for local public schools even though my children were being home-schooled or were attending private schools. Back then, supporters of vouchers were either fans of free-market economist Milton Freeman or were philosophically opposed to the "one-best-system" approach of government-provided schooling. They were a small but vocal minority.

Times have changed. Today, supporters of educational choice are often people who are shocked by the failure of our inner city schools to educate children in any meaningful sense of the word. A rising number of urban leaders have concluded that the current model of schooling just hasn't worked for many of our children.

What is meant by the term "educational choice"? One definition

says, "...it means letting every parent send their child to the school of their choice regardless of where they live or income. Parents choose schools based on their child's needs, not their address." {1} The desire for educational choice over the last couple of decades has found expression in the creation of voucher plans, charter schools, private scholarship programs, and personal tax credits or deductions. Since each state is responsible for establishing its own educational policies, there have been multiple variations on each of these categories along with endless court battles to affirm or deny the constitutionality of each plan.

Those who support educational choice begin with the assumption that increased competition is almost always a good thing. Its proponents argue that when schools must compete for students, they generally work harder at providing a better service. They believe in bottom-up reform, letting parents choose what educational methods and content is best for their children rather than a top-down approach that is guided by a centralized government or teachers' union.

In this article we survey the state of educational choice in America. Even though educational spending is the largest category in every state's budget, money is not our primary concern. It is the well being of our children.

#### **Publicly Funded Vouchers**

In 1955 economist Milton Friedman argued that America's public school system was not achieving the goals that it was created for. As a government operated monopoly it was failing in its mandate to educate all of our children equally regardless of race or class. In fact, it was a highly segregated system that was failing our most needy students in our inner city schools. His solution was to open up education to market forces by issuing vouchers to parents who could then choose where to spend their education dollars. He wrote, "In the end, the goal

of education is to ensure learning and guarantee a free society and stable democracy. These goals are better met when all parents are free to choose the school that works best for their child."

For decades, Friedman was a lone voice, but in the early 1990's Milwaukee Wisconsin began a voucher program with 337 students who could use their publicly funded vouchers to attend religious or non-religious private schools in the city.

This program is now in its 17<sup>th</sup> year and is approaching its legislatively set cap of 15% of the districts students. In the 2007-08 school year over 18,000 students participated, attending 122 different private schools.{2} Voucher programs have been established in Cleveland Ohio, Colorado, Florida and Washington D.C., only to be met with an onslaught of legal challenges.

In 2002 the Supreme Court ruled that voucher programs are not a violation of the religious establishment clause of the First Amendment. Although that issue has been settled, state courts have whittled away or restricted these programs at every turn. Teachers' unions have also spent millions of dollars to fight voucher program legislation and to campaign against them in statewide referendums.

It appears that limited voucher programs aimed at poor innercity students who are trapped in dysfunctional schools now have the best chance of succeeding. While middle-class evangelicals seemed supportive of vouchers early on, they now perceive them to be a threat to the independence of the many private religious schools that have sprung up in the last 20 years. Most middle class suburbanites already have the power of school choice because of their financial ability to move into districts with better schools.

Tax supported vouchers are still popular among the many free market conservatives who argue that competition in the educational marketplace would be good for children and for the

public schools. They have also garnered grass root support from the African-American and Hispanic communities in the last decade. There are other ways to inject choice into our educational system, but it is clear to many that choice is needed now, especially for our most needy students.

### Why Educational Choice?

Giving inner city parents a choice in where they send their children to school is critical if we hope to solve the crises in our cities' schools. Secretary of Education Margaret Spellings puts it this way:

"Despite our best efforts, there are still vast inequities within our education system. In too many of our cities, the reality faced by minority and low-income kids is shocking. As you've heard, 15% of our high schools produce more than half of our dropouts. Of these dropout factories a majority of the students trapped in them are minorities, and their high school experience looks vastly different from what most kids encounter. They go to schools where trash litters the floors, where graffiti decorates the walls. . . where most freshmen enter unable to read or do math at an eighth grade-level, and where graduation is a 50/50 shot, or worse." {3}

Why do many reformers believe that educational choice has the greatest potential to solve our nation's education problems? Referring to legislation passed in 2004 that provided the first federally funded choice scholarships for low income students in Washington D.C., Secretary of Education Rod Paige explained that:

"Educational choice is important for two reasons. First, it extends civil rights and social justice. Second, it enhances school effectiveness. The introduction of opportunity scholarships in the District comes fifty years after the Brown v. Board of Education decision. It comes 40 years after

Dr. Martin Luther King, Jr. demanded a full measure of the American promise. Opportunity scholarships help remove the chains of bureaucracy. They free low-income students to obtain a better education in a school of their choosing." [4]

Studies have shown how dramatic changes can occur in cities that allow its parents choice. Writing about the longest voucher program in the nation, the *Wall Street Journal* declares:

"There's no question the program has been a boon to the city's underprivileged. A 2004 study of high school graduation rates by Jay Greene of the Manhattan Institute found that students using vouchers to attend Milwaukee's private schools had a graduation rate of 64%, versus 36% for their public school counterparts. Harvard's Caroline Hoxby has shown that Milwaukee public schools have raised their standards in the wake of voucher competition." {5}

Educational choice works because it puts power into the hands of the people who care most about our nation's children, their parents. It works because it increases the autonomy of school administrators so that they can provide the kind of education that the public wants. It works because it encourages learning communities of like-minded adults to work together to provide the best learning environment possible.

#### Private Vouchers and Tax Credits

Although the press has focused on the legal battles surrounding the use of tax-supported educational vouchers to pay tuition at private religious schools, there is another type of voucher program that is helping thousands of children and continues to grow without legal controversy. There are now more than two dozen *private* voucher programs in cities across the United States. Millions of dollars are being raised by private citizens in order to offer vouchers to less fortunate

children so that they can attend better schools.

In that late 1990's, John Walton of Wal-Mart fame, and Theodore Forstmann of Forstmann Little & Company decided to offer 1,000 scholarships to low income students in Washington D.C. With very little publicity they received over 8,000 applications. Sensing a real need, in 1998 they together donated \$100 million towards a national program that would fund 40,000 scholarships inaugurating the Children's Scholarship Fund. [6] That got people's attention. Former U.N. Ambassador Andrew Young, Martin Luther King III, General Colin Powell, and numerous C.E.O.'s from some of America's best known corporations have served on the organization's board.

By September of 1998 the fund grew to \$170 million. Eventually, the Children's Scholarship Fund received applications from 1.25 million children from 22,000 cities and towns in all fifty states.

#### Mr. Forstmann concluded that:

The parents of 1.25 million children put an end to the debate over whether low-income families want choice in education: They passionately, desperately, unequivocally do. Now it is up to the defenders of the status quo to tell them, and the millions they represent, why they cannot have it. {7}

In 2007, the Children's Scholarship Fund gave vouchers to 29,000 students. The families receiving these scholarships earned an average of around \$27,000 a year, and supplemented the scholarship with an additional \$2,000 per student. These low income families have a strong desire to remove their children from their current schools and are willing to make a significant sacrifice to acquire a good education for their children.

State-sponsored tax credits are another alternative to taxfunded vouchers. They are popular because of they are simple to administrate; they have a relatively long history and a settled legal status. They have limited scope because not all states have an income tax and often it is the families who need help the most who do not benefit from tax credits because of their low tax liability.

Advocates of educational choice agree that it will take many different tactics to provide the freedom parents need to get the best education possible for their children.

#### **Educational Freedom**

In 2001, the Manhattan Institute released an interesting study concerning the idea of educational freedom. The study suggested a strong relationship between the amount of freedom a state gives parents in directing their children to a school of their choice and the level of academic achievement accomplished by those children.

Since education is primarily governed at the state level, it makes sense to measure educational freedom by state. In the study, a state's ranking is determined by how much freedom parents are given by its laws regulating vouchers, charter schools, home-schooling, choice within existing public schools, and tax credits allowed for education expenses.

According to the study, the most educationally free state is Arizona. It gets the top spot because of its wide selection of charter schools and its tax credits for private school expenses. The least educationally free state is Hawaii. Hawaii scores lowest on the index because it has one large school district for the entire state, no charter schools, and it highly regulates home-schoolers. Utah is second to last because gives no assistance to those sending their children to private schools, has few charter schools, and has large centralized school districts.

The study concludes that "For many years education reformers

have advocated strengthening accountability systems and expanding educational freedom. Our statistical models suggest that such reforms, where implemented, have yielded the academic improvements that reformers predicted." {8} For instance, a one-point increase in a state's freedom index would predict a 4% increase in that state's math test results indicated by the National Assessment of Educational Progress.

Educational freedom received another boost in a study released in October 2007 by the Milton & Rose Friedman Foundation. The research concludes that "A large body of top-quality studies consistently shows that school choice produces higher academic achievement for the students who have the opportunity to use it. On this issue, the evidence supporting school choice is as strong as the evidence on any social policy question whatsoever." {9}

Freedom makes a difference in education. Jay Greene of the Manhattan Institute writes, "Simply providing families with additional options in the education of their children has a larger independent effect on student achievement than increasing education spending or reducing class size... the magnitude of the benefit of education freedom for student learning is comparable to the benefit of significantly increasing median household income." {10}

Christians are called upon to love their neighbors, and their neighbors' children, as themselves. If we are serious about helping our underprivileged neighbors, especially in our inner-cities schools, educational freedom through greater choice is a policy we can and should endorse.

#### **Notes**

- 1. <a href="www.friedmanfoundation.org/friedman/schoolchoice/">www.friedmanfoundation.org/friedman/schoolchoice/</a>. Accessed on 12/13/2007.
- 2. <a href="www.schoolchoiceinfo.org/facts/index.cfm?fl\_id=1">www.schoolchoiceinfo.org/facts/index.cfm?fl\_id=1</a>. Accessed on 12/17/2007.

- 3. <a href="https://www.ed.gov/news/pressreleases/2007/05/05092007.html">www.ed.gov/news/pressreleases/2007/05/05092007.html</a>. Accessed on 12/14/2007.
- 4. <a href="https://www.ed.gov/news/speeches/2004/01/01282004.html">www.ed.gov/news/speeches/2004/01/01282004.html</a>. Accessed on 12/14/2007.
- 5. This editorial appeared in the January 23, 2006 Wall Street Journal.
- 6. www.scholarshipfund.org/index.asp. Accessed on 12/17/2007.
- 7. Theodore J. Forstmann, "A Competitive Vision for American Education" *Imprimis*, September 1999, Vol. 28, #9, p. 2.
- 8. <a href="https://www.manhattan-institute.org/html/cr\_24.htm">www.manhattan-institute.org/html/cr\_24.htm</a>. Accessed on 12/20/2007.
- 9. <a href="https://www.friedmanfoundation.org/friedman/downloadFile.do?id=255">www.friedmanfoundation.org/friedman/downloadFile.do?id=255</a>. Accessed on 12/20/2007.
- 10. <a href="https://www.manhattan-institute.org/html/cr\_14.htm">www.manhattan-institute.org/html/cr\_14.htm</a>. Accessed on 12/20/2007.
- © 2008 Probe Ministries

# A President's Educational Choice

#### **An Important Choice**

With each presidential election Americans are called to reflect upon public policy, ranging from military funding to education reform. Once the new president is chosen, everyone looks for evidence that he will move the federal bureaucracy in a direction favorable to their own agenda.

When it comes to education, President Obama has been difficult to figure out. In early speeches he seemed to favor dramatic reform. During the campaign he said: We need a new vision for a 21st century education — one where we aren't just supporting existing schools, but spurring innovation; where we're not just investing more money, but demanding more reform; where parents take responsibility for their children's success; where our schools and government are accountable for results; where we're recruiting, retaining, and rewarding an army of new teachers, and students are excited to learn because they're attending schools of the future; and where we expect all our children not only to graduate high school, but to graduate college and get a good paying job.{1}

Later, Obama appeared to move closer to those who already hold sway over how our schools operate, especially the teachers unions. An indication of this trend was the sound of relief voiced by Marty Hittelman, president of the California Federation of Teachers, who said, "It's such a clear change from what we've had. . . . Someone who's friendly to labor. . . . Someone who wants to work with teachers." {2} Obama has also signaled encouragement to the unions by appointing a teacher-friendly Stanford University professor to lead his education transition team.

But sometimes personal action speaks louder than political appointments. Our new president has decided to send his two children, Malia Anne and Natasha, to a well known private school in Washington, D.C. The Obama children will attend Sidwell Friends School, a private Quaker affiliated school that charges \$29,000 a year per student. Some are criticizing the Obama family for not supporting the local public schools. As a supporter of educational freedom, and choice, I personally have no problem with the president choosing the best educational setting for his children. I would do the same.

What interests me is what this choice says about President Obama's thoughts regarding educational excellence. Sidwell

Friends School violates key principles that the teachers unions and other public school supporters tell us are necessary elements for excellent schools, programs and policies that reformers insist taxpayers should be providing for every student in America.

Ensuring an adequate education for all of our children is a matter of justice that Christians should be concerned about. In what follows I will look at these so-called educational necessities the teachers unions and other public school supporters demand.

#### What Sidwell Needs

President Obama's decision to place his daughters in Sidwell reveals something about what he thinks it takes to provide a superior education. Choosing this expensive private school raises interesting questions about President Obama's support of what might be called the "common wisdom" that public school leaders and teachers unions tell us is necessary for good schools.

Much of the following was brought to my attention by Mike Antonucci who writes a monthly newsletter for those who are concerned about education in America and particularly the role that the unions play in shaping it. Antonucci points out six areas in which the Sidwell School might be seen as deficient by our leading reformers and especially by the teachers unions.

According to the National Education Association, the largest teachers union in the country, the first deficiency at Sidwell is obvious. On its web site the NEA argues that "the attainment and exercise of collective bargaining rights are essential to the promotion of education employee and student needs in society." [3] In other words, the school simply must be unionized. How can Sidwell School hope to effectively

educate students without a collective bargaining agreement? It boggles the mind to think that they can educate President Obama's children without such necessities as union agency fees, binding arbitration, grievance procedures, and most important, teachers strikes!

How can real education occur in the absence of an angry battle between a well financed teachers union and a harried entrenched school administration? Can real learning happen in the absence of endless hours of negotiations over every aspect of the curriculum, the daily schedule, and teacher placement? Doesn't the president know that a hostile, confrontational working environment actually improves the educational process?

In addition to this remarkable neglect, the Sidwell School forces its teachers to pay between ten and forty percent of their health care insurance premiums, contribute towards their own retirement plan, and almost unbelievably receive only two personal days off per school year. Barbaric! Everyone knows that teachers are only concerned about compensation and benefits and if they do not receive an amount above the median level paid out by other schools of similar size, they simply can't function. These teachers are obviously being coerced to remain at this school. And to think that some have suggested that the opportunity to work with motivated students and supportive parents in building a strong learning community might be more important than financial rewards.

#### More Problems with Sidwell

A key ingredient missing from the Sidwell experience will be an appropriate level of diversity. To many, diversity has become the ultimate good in education. Millions upon millions of taxpayer dollars have been spent to create highly diverse student bodies across the nation. Without a high level of diversity, it's argued, students will not develop the necessary degree of tolerance, both for people and ideas,

needed for our society to prosper or even exist into the future. A diversity deficit might result in the president's children coming to the frightening conclusion that truth itself isn't diverse and that perhaps we should not accept all ideas equally.

Although the Sidwell School has a significant level of diversity — thirty-nine percent of the students are part of an ethnic or racial minority group — Washington D. C. public schools are ninety-five percent ethnic and racial minorities. How can the president send his children to a learning environment that is so far behind the level of essential diversity prominent in our capitol's public schools? If some diversity is good, isn't more diversity better?

However, this deficit of diversity pales in comparison to the next problem. The Sidwell School is a Quaker institution. It has mandatory weekly worship meetings for all its students, including the president's children. This practice goes far beyond the legitimate academic objective of learning the history of religious traditions; it requires students to participate in a religious activity.

The official National Education Association's Web site makes it clear that "encouraging or compelling students to participate in any religious activity, such as prayer, during any type of holiday festivity or classroom activity is forbidden." [4] Now, if such activity is harmful to our public school students, does it make sense to expose the president's children to them?

The NEA adds that while students may study various religious expressions and practices, they may do so "as long as schools make sure different faiths are represented in school-wide or classroom activities." [5] Does Sidwell promote Islamic or Wiccan worship? Is our president setting a good example by allowing his children to be taught in such an intolerant setting?

#### Sidwell's Curriculum

Here's another problem. It appears that Sidwell is kind of old fashioned when it comes to its curriculum. Its Web site says, "We believe that to be effective, education must be founded on secure mastery of basic skills . . . We place strong emphasis on reading, personal expression of ideas through speaking and writing, and the mastery of computational and problem solving skills. We also encourage scientific exploration, artistic creativity, physical activity, second language acquisition." [6] Basic skills? Mastery learning? Isn't this a throwback to the education of the nineteenth century?

In the middle school, Sidwell's history curriculum says that "Each history course is designed to provide students with a sound foundation of knowledge in a given subject area and to develop research, writing and interpretive skills." [7] To many modern educators, this focus on acquiring information and developing mastery of essential skills is reminiscent of educational policies that have been out of vogue for decades.

Professional educators tend to endorse something called the Progressive Education Movement. This movement emphasized a "naturalistic," "project-oriented," "hands-on," "critical-thinking" curriculum and "democratic" education policies endorsed by the philosopher John Dewey. [8] Beginning early in the twentieth century, educators challenged the emphasis on subject matter and have attempted to replace it with what might be called the "tool" metaphor for learning.

The "tool" metaphor argues that students' minds shouldn't be filled with lots of facts, but instead should be taught how to learn. Although various arguments are used to promote this view, the one most often heard goes something like this: "Since knowledge is growing so quickly — in fact it's exploding — we need to teach kids how to learn, not a bunch of facts that will quickly become outdated." Education historian Lawrence Cremin writes that our elementary schools have been

dominated by this metaphor since the 1960s, and that our secondary schools are not far behind. {9} The result of this monopoly has been a reduction of what might be called "intellectual capital," an agreed upon set of necessary facts that all well educated people should possess.

The Sidwell School seems to believe that this so called intellectual capital is important. By stressing the acquisition of key information in its curriculum it is revealing a more traditional rather than progressive education. Can this antiquated curriculum possibly prepare the Obama children for the rapid changes of the twenty-first century?

#### **Educational Excellence**

It seems, then, that the Sidwell Friends School chosen by the Obama family for their daughters violates many of what is considered to be the "best practices" in the public school sector.

On the other hand, it represents many of the factors that we know make for a superior learning environment. Almost twenty years ago the Brookings Institution published a book that made a powerful argument regarding what makes for an effective school and what doesn't.{10} The author's conclusions were really not that surprising. In a nutshell they found that bureaucracy kills, and if public schools are anything they are bureaucratic. In fact, the study argued that private schools are usually more effective simply because they have greater autonomy than public schools.

Exercising this autonomy begins with an educational leader. The role of a private school headmaster is often quite different from the public school equivalent, the principal. The headmaster has much more autonomy in fashioning the educational vision for his school as well as the authority for

executing it. This includes shaping the curriculum and hiring and firing teachers based on their effectiveness and support for the school's program. In the end, private school leaders have much greater power to fashion the kind of educational community they envision than do public school administrators.

Private school leaders also enjoy the freedom to create a disciplined environment necessary for learning to occur. Because parents have freely chosen a private school for their children to attend, they have already bought into the way the school chooses to structure its students' time and how it deals with distractions to learning. Parents of private school children tend to be much more supportive of the school's teachers and administrators as a result. This is not to say that private schools always get it right when establishing a disciplined learning environment, but parents always have the option of pulling out if they become disenchanted with the program. This educational choice both empowers private schools and encourages change as well. Parents vote for the programs that work and take their funds elsewhere when they feel the school is not a good fit for their children. Successful schools are rewarded; others are encouraged to change.

Private schools succeed when the headmaster, teachers, parents, and children have worked together to create a learning community. As simple as this sounds, it can be life changing for the students involved. Even students from our most challenging urban environments have benefitted from schools that have been freed from their bureaucratic straitjackets. If we hope to impact our most needy students in this country, we will do so by encouraging policies that increase the autonomy of school leaders and empower parents by giving them the kind of educational choice that President Obama enjoyed when deciding to send his children to the Sidwell Friends School.

#### **Notes**

- 1. Dan Lips and Jennifer A. Marshall, "Transforming and Improving American Education: A Memo to President-elect Obama," The Heritage Foundation online, December 9, 2008, www.heritage.org/Research/Education/sr32.cfm.
- 2. Nanette Asimov, "Stanford professor leads Obama education transition team," SFGate, online home of the San Francisco Chronicle, November 22, 2008,

www.sfgate.com/cgi-bin/article.cgi?f=/c/a/2008/11/21/BANK140G2 8.DTL.

- 3. EIA Communiqué, November 24, 2008, <a href="https://www.eiaonline.com/archives/20081124.htm">www.eiaonline.com/archives/20081124.htm</a>
- 4. Tim Walker, "Merry...? Happy...?" National Education Association online, <a href="https://www.nea.org/home/15287.htm">www.nea.org/home/15287.htm</a>.
- 5. Ibid.
- 6. Sidwell Friends School, Lower School Philosophy, <a href="https://www.sidwell.edu/lower\_school/academics.asp">www.sidwell.edu/lower\_school/academics.asp</a>.
- 7. Sidwell Friends School, Departments, <a href="https://www.sidwell.edu/upper\_school/departments.asp">www.sidwell.edu/upper\_school/departments.asp</a>.
- 8. E. D. Hirsch, Jr., *The Schools We Need: And Why We Don't Have Them* (New York: Doubleday, 1996), 7.
- 9 . Ibid., 49.
- 10. John E. Chubb and Terry M. Moe, *Politics, Markets & America's Schools* (The Brookings Institution, 1990)
- © 2009 Probe Ministries

# **Educational Opportunity**

#### What Produces Effective Education?

Parents want a good education for their children. Some may have greater resources or a more precise picture of how to accomplish their goal, but most parents in our society are aware that a good education is fundamental to financial, professional, and personal success. If we can assume that this is true, why is it that so many of our students are doing so poorly? Many feel that poverty, crime, and the breakdown of the family are an important part of the answer. In fact, research consistently reveals that parental income and educational success are the best indicators for predicting the educational achievement of a child. Unfortunately, this is not something that schools can impact easily.

Recent research has discovered that after the socio-economic well-being of the parents, the next most important variable predicting student success is the way in which a school is organized. Research has also discovered that effective schools have similar traits. Such schools have strong educational leaders who possess a clear vision of what it means to be an educated person and who have the authority to assemble a staff of like-minded teachers. These schools set high academic standards and encourage the belief that, with few exceptions, children are capable of achieving at high levels. They encourage collegial and professional staff relationships, and establish a disciplined, and drug-free, educational environment.

An example of an effective school, in one of the most difficult of circumstances, is the Westside Preparatory School in Chicago. Marva Collins has proven that when these criteria are met students from low income, single-parent families can achieve. In describing

her inner city program she states that, "The expectations are as high here as in the most nurtured suburban area."(1) Her motto for

the children is that, "we are known by our deeds, not our needs."

If we know what makes a school effective, how do we go about converting the vast number of ineffective schools, many of which are in our nations cities? The expensive reforms of the last few decades have yielded marginal results. Between 1960 and 1990 a great deal of money and effort went into school reforms. Total expenditures went from 63 billion to 207 billion in constant dollars.

During the period of steepest decline in student performance, the decade of the 70s, per-pupil expenditures increased by 44% in real terms. Much of the money went towards two areas often noted as fundamental to better schools: teachers salaries, which increased

faster than any other occupation in the last two decades, and towards reducing class size. Most indicators, including SAT scores,

reflect little increase in student achievement as a result of these types of reforms. These efforts failed to produce effective schools.

In their recent book *Politics*, *Markets*, *and America's Schools*, John Chubb and Terry Moe argue that the greatest hindrance to having effective schools is bureaucracy. Conversely, the most important ingredient for creating effective schools is autonomy. Few public schools have autonomy, many private schools do. The key then to educational reform is to find a mechanism for creating school autonomy while maintaining some form of accountability.

#### The One Best System?

Since most Americans understand the need for a good education and more money than ever is being devoted to that end, why are we not more successful in educating our children, especially in urban areas?

Chubb and Moe argue further that government financed schools are by nature bureaucratic and ineffective. The current democratic system of governing our schools exposes them to special interest groups at the local, state, and federal

levels. Everything from AIDS education to bi-lingual programs have their lobbyists advocating program expansion and higher spending. Local school boards, state legislators, and the federal government respond by enacting regulations that local schools are required to observe. Instead of being an educational leader, the local principal often becomes a middle manager, much more concerned about following regulations than enacting a personal vision of educational excellence.

One recommended reform aimed at increasing autonomy and accountability in schools is a voucher plan. According to Chubb and Moe, a voucher plan promises much better results because it inverts the way schools are controlled. Decision-making authority would be

decentralized, returning local principals to the role of educational leader. The influence of outside interest groups like unions and state legislatures would be diminished. Schools would be held accountable by the market system; if they fail to attract students they will go out of business.

The concept of a voucher plan is relatively simple. The government would determine how much money it is willing to spend per student in the state or district. Parents would then receive a voucher for that amount for each of their children. Once a school is selected by the parents the school redeems the voucher for state funds.

A key attribute of vouchers is that they give parents in our worst school districts a choice of where to send their children. If local public schools are dangerous and fail to educate, a choice or voucher plan gives parents the ability to go elsewhere. Milwaukee,

Wisconsin, is an example of an urban center which has adopted a choice mechanism for school reform. Thousands of economically

disadvantaged students are receiving vouchers of up to \$1000 per year of public money to attend private schools. Over 1000 students

are on a waiting list for future spots, mainly because the program has exempted religious schools from participating, an issue that is now in court.

Although attempts to enact statewide voucher plans in Colorado and California have failed by more than a two to one margin, many are optimistic that some form of choice will be implemented by a state soon. The next attempt will probably be a more limited program aimed at disadvantaged students. The goal of reformers is not to replace public schools, but to make them better. Competition will cause schools to become more responsive to the parents they are serving rather than to outside interest groups.

## **Myths About Choice**

Schools become more effective when they are autonomous from bureaucratic regulations. Educational choice via vouchers has been suggested by reformers on both sides of the political fence as the best way to produce autonomous schools and thus more effective schools.

What then is blocking the school choice reform movement? The greatest opposition to vouchers has come from the teacher's unions: the National Education Association and the American Federation of Teachers. Keith Geiger, NEA president has said, "Free market economics works well for breakfast cereals, but not for schools in a democratic society. Market-driven school choice would create an inequitable, elitist educational system."(2) The NEA has worked hard and spent large sums of money to defeat choice legislation in Colorado and California. Let's consider some of the specific reasons given by those opposing vouchers.

One argument often heard is that vouchers will undermine the unity of America which was created and has been maintained by tax- supported common schools. The original ideal espoused by

Horace Mann and others was that students of all socio-economic classes would be schooled together and that this would create mutual respect. Unfortunately, sociologist James Coleman and others have pointed out that this has not become a reality. Public schools are extremely segregated, by race and economics. The wealthy are able to purchase homes in elite suburban school districts, others are trapped in schools that are ineffective and often dangerous. Choice would actually help to re-create the common school notion. Parents could decide where to place their children in school regardless of geography and, as a result, the schools would become more accountable to local control.

Another criticism against choice might be called the Incompetent Parent Argument. Critics feel that parents of minority or lower-

income students will not know the difference between good schools and poor ones, thus they will get stuck in second-rate schools. They argue that the best students will be siphoned off and the difficult students will remain creating a two-tiered education system. Others are afraid that poor parents are not used to making important decisions or will make a schooling choice based on athletics rather than academics.

In response, it must be noted that today's public schools are about as unequal as they can get. Jonathan Kozal's book *Savage Inequalities* has documented this fact dramatically. Experience indicates that choice reduces this inequality. Magnet schools have

been touted for their ability to attract diverse students bodies and have been achieving better results in over 100 cities nationwide. Choice carries this concept one step further.

Actually, political scientist Lawrence Mead has found that the poor respond well and choose wisely when given the power to make

important decisions concerning their children's education.

Those who don't participate will be assigned a school, as they are today.

#### More Myths About Choice

Senator Edward Kennedy has stated that educational choice will be "a death sentence for public schools struggling to serve disadvantaged students, draining all good students out of poor schools."(3) This Selectivity Argument is one of the most used criticisms against private schools and choice.

It is true that many private schools have high standards for admissions. But many also have been serving the disadvantaged for years. Catholic schools have been open to the needs of urban city children for decades, and recently, private schools have opened for students who have failed, or been failed by the public schools—in other words, the hard cases. The Varnett School in Houston is an example, as is the work of Marva Collins in Chicago. Sociologist James Coleman argues that Catholic schools have succeeded in raising the academic achievement of students that do poorly in public schools, including Blacks, Hispanics, and a variety of children from poor socio-economic backgrounds.

Another concern many have about vouchers might be called the Radical Schools Scare. Past California school superintendent Bill

Honig writes that choice, "opens the door to cult schools."(4) He also argues that by placing the desires of parents over the needs

of children we encourage societal tribalism and schools that will teach astrology or creationism instead of science.

Will there be a market for schools that are somehow bizarre or extremist? Private colleges in America are schools of choice, receive government funds, and are considered world class. Having to compete for existence quickly weeds out schools that fail to

educate. Of course, any choice plan would allow the government to protect parents against educational fraud and against schools that

fail to do what they advertise they will do. Although one wonders why this standard doesn't apply to many of our public schools today.

In many minds, the idea that tax money might end up in the hands of a Christian school is enough to cancel any choice plan. To them,

this represents a clear violation of church-state separation. In fact, the church-state argument is not a very strong one. According

to Michael McConnell, a law professor at the University of Chicago, the federal government does not maintain a very high wall of

separation when it comes to education. "The federal government already provides Pell grants to students at private, religious affiliated colleges" and "the GI Bill even covers tuition at seminaries."(5) Lawrence Tribe, a liberal constitutional law professor at Harvard's Law School, states that a "reasonably well-designed" choice plan would not necessarily violate the separation of church and state.

Many Christians feel that government intervention will follow public vouchers. But even if Christian schools refuse to participate, many other children will benefit from new, more effective schools, which will be competing for their tuition vouchers—schools that Christians may begin as a ministry to those suffering in our troubled cities.

# Other Mechanisms For Creating Effective Schools

The threat of vouchers has resulted in the passing of charter school legislation in a number of states. In 1993, Colorado

passed the Charter Schools Act which allows the creation of publicly funded schools operated by parents, teachers, and/or community members under a charter or contract with a local school district. A charter school is defined by the legislature as a "semi-autonomous public school of choice within a school district." Legislators have recognized that for schools to be effective they must be autonomous. As a result, charter schools can request waivers from district and state regulations that interfere with their vision.

California and Minnesota have also passed charter legislation. Minnesota's program is a good example of why charter laws are more a political response to the voucher threat than a real attempt to free schools from excessive bureaucracy. Their charter schools must

be started by licensed teachers who must comprise a majority of the board. They must also meet state education standards called

outcomes. Charter schools may establish their own budget and establish curricula, but the goals of individual schools will be

dictated by the state. The state-wide teacher union would be a powerful force within these teacher-controlled schools.

Another plan for creating more effective schools is centered around private vouchers. In 1991 J. Patrick Rooney, Chairman of the

Board of the Golden Rule Insurance Company convinced his organization to pledge \$1.2 million for the next three years to fund half the private school tuition for approximately 500 Indianapolis students. To qualify, the students must be eligible for free or reduced-priced lunches according to federal guidelines. By 1993 the program had placed over 1000 students in eighty schools.

Inspired by Mr. Rooney's concept, Dr. James R. Leininger of San Antonio created the Children's Educational Opportunity Foundation which has gathered \$1.5 million in pledges from

various Texas businesses. Off-shoot groups are starting in Austin, Albany, Denver, Phoenix, and Dallas. The Center for the study of Education Reform at the University of North Texas has conducted a analysis on the effects of these private voucher initiatives and found that parents are extremely satisfied with the program even though they only fund one half the cost of their children's private education.

Although charter schools and private choice programs both attempt to create more effective schools by encouraging autonomy, both ideas have limitations. Charter school's survival depends on the very bureaucracy that creates ineffective schools, and private vouchers are limited to the good will of corporations willing to invest in them. This leaves publicly funded choice through vouchers as the best hope for real change in schooling for most children.

Our interest in this debate over educational reform should not be driven by our own family's educational needs alone. God told His

people, while captive in Babylon, to "seek the welfare of the city where I have sent you into exile, and pray to the Lord on its behalf; for in its welfare you will have welfare" (Jer. 29:7). Thus, the welfare of all children in our nation should be our concern.

#### **Notes**

- 1. Cohen, Deborah I. "Streets of Despair," *Education Week*, 1 December 1993, p. 28.
- 2. Jeanne Allen, *Nine Lies About School Choice: Answering the Critics*, The Center for Educational Reform, Washington, D.C.
- 3. Ibid.
- 4. Ibid.
- 5. Ibid.
- © 1994 Probe Ministries International